

Southgate Sanitation District

Annual Financial Report

December 31, 2023 and 2022




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Board of Directors and Management
Southgate Sanitation District

Opinions

We have audited the accompanying financial statements of the business-type activities of Southgate Sanitation District (the District) as of December 31, 2023 and 2022 and for the years then ended and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of Southgate Sanitation District, as of December 31, 2023 and 2022 and for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Southgate Sanitation District and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Southgate Sanitation District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements, including omissions, are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Southgate Sanitation District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Southgate Sanitation District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary

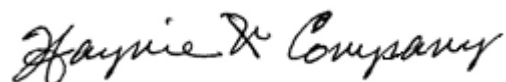
information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Supplementary Information

Our audits were conducted for the purpose of forming an opinion on the financial statements that collectively comprise Southgate Sanitation District's financial statements as a whole. The supplementary information section is presented for purposes of additional analysis and is not a required part of the financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Sincerely,

A handwritten signature in cursive script that reads "Haynie & Company".

Littleton, Colorado
August 13, 2024

Southgate Sanitation District Management Discussion and Analysis

The Southgate Sanitation District (the "District") offers the readers of the District's financial statements this narrative overview and analysis of the District's financial performance during the Fiscal Year ended December 31, 2023. Please read it in conjunction with the financial statements.

CONTENTS

In addition to this Management Discussion and Analysis this annual report includes:

Independent Auditor's Report

Financial Statements- *The financial statements of the District report information about the District using accounting methods similar to those used by private sector companies. These statements offer short and long-term financial information about its activities.*

Statement of Net Position - *The Statement of Net Position provides information about the nature and amounts of investments in resources (assets) and obligations to District creditors (liabilities). It also provides the basis for computing the rate of return, evaluating the capital structure of the District and assessing the liquidity and financial flexibility of the District.*

Statement of Activities- *This statement measures the results of the District's operations over the past year and illustrates the manner in which it has funded its operations and activities. It is the basis for determining profitability and credit worthiness.*

Statement of Cash Flows - *The purpose of this statement is to provide information about the District's cash receipts and payments during the reporting period. This statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities.*

Notes to the Financial Statements explain in more detail much of the information in the financial statements.

Supplementary Information, consisting of:

Budgetary Comparison Schedule - Budgetary Basis Non-GAAP - 2023

Budgetary Comparison Schedule- Budgetary Basis Non-GAAP - 2022

FINANCIAL ANALYSIS OF THE DISTRICT

One of the most important questions asked about the District's finances is "Is the District as a whole better off or worse off as a result of this year's activities?" The Statement of Net Position and Statement of Activities work to answer that question.

A summary of the District's Statement of Net Position is presented in the following table.

	<u>2021</u> (as restated)	<u>2022</u> (as restated)	<u>2023</u>	<u>'22-'23 Change</u>	<u>'22-'23 %</u>
Current Assets	\$ 7,034,408	\$ 32,931,410	\$ 40,711,985	\$ 7,780,575	23.63%
Property, Plant & Equipment	40,924,911	42,213,629	41,194,856	(1,018,773)	-2.41%
Noncurrent Assets	<u>33,045,099</u>	<u>8,592,168</u>	<u>3,586,639</u>	<u>(5,005,529)</u>	<u>-58.26%</u>
Total Assets	81,004,418	83,737,207	85,493,480	1,756,273	2.10%
Current Liabilities	195,223	229,508	123,222	(106,286)	-46.31%
Deferred Inflows of Resources	<u>1,176,772</u>	<u>1,175,426</u>	<u>1,249,126</u>	<u>73,700</u>	<u>6.27%</u>
Total Liabilities	1,371,995	1,404,934	1,372,348	(32,586)	-2.32%
Net Investment in Capital Assets	40,924,911	42,213,629	41,194,856	(1,018,773)	-2.41%
Restricted-TABOR reserve	41,551	45,747	65,343	19,596	42.84%
Unrestricted	<u>38,665,961</u>	<u>40,072,897</u>	<u>42,860,933</u>	<u>2,788,036</u>	<u>6.96%</u>
Total Net Position	<u>\$ 79,632,423</u>	<u>\$ 82,332,273</u>	<u>\$ 84,121,132</u>	<u>\$ 1,788,859</u>	<u>2.17%</u>

Current Assets are primarily cash held in investment trusts to cover cash flow needs together with funds to cover capital improvement projects. Property, Plant and Equipment and Net Investment in Capital Assets reflect the rigorous application of the GASB Statement No. 34 standards to the capital asset schedule and to the calculation of depreciation. During 2023, the District's largest capital investments was the work on the BDCI Sanitary Sewer project which was completed and out into service. Current Liabilities are primarily related to the deferred property tax (a function of the timing of mill levy certification versus the timing of receipt of funds). Restricted Net Position reflects the required amount pursuant to the TABOR (Taxpayer Bill of Rights) calculation. Unrestricted Net Position reflects the funds in the District's investments portfolio together with cash.

A summary of the District's activities and changes in net position is presented below.

	<u>2021</u> (as restated)	<u>2022</u> (as restated)	<u>2023</u>	<u>'22-'23 Change</u>	<u>'22-'23 %</u>
Operating Revenue	\$ 1,028,571	\$ 801,946	\$ 681,551	\$ (120,395)	-15.01%
Non-Operating Revenue	<u>1,329,570</u>	<u>1,605,344</u>	<u>2,873,732</u>	<u>1,268,388</u>	<u>79.01%</u>
Total Revenues	2,358,141	2,407,290	3,555,283	1,147,993	47.69%
Depreciation Expense	1,641,601	1,623,157	1,669,980	46,823	2.88%
Govt/Admin/Other Operating Expense	1,385,043	1,524,913	2,178,109	653,196	42.83%
Non-Operating Expense	<u>16,711</u>	<u>17,546</u>	<u>17,481</u>	<u>(65)</u>	<u>-0.37%</u>
Total Expenses	3,043,355	3,165,616	3,865,570	699,954	22.11%
Income/Loss Before Contributions	(685,214)	(758,326)	(310,287)	448,039	-59.08%
Capital Contributions	<u>2,021,529</u>	<u>3,458,176</u>	<u>2,099,146</u>	<u>(1,359,030)</u>	<u>-39.30%</u>
	1,336,315	2,699,850	1,788,859	(910,991)	-33.74%
Net Position- Beginning of Year	<u>78,296,108</u>	<u>79,632,423</u>	<u>82,332,273</u>	<u>2,699,850</u>	<u>3.39%</u>
Net Position - End of Year	<u>\$ 79,632,423</u>	<u>\$ 82,332,273</u>	<u>\$ 84,121,132</u>	<u>\$ 1,788,859</u>	<u>2.17%</u>

The District funds its activities from interest earnings, new tap sales (included in Capital Contributions), a small property tax, a small charge collected on the District's behalf by the City of Englewood, and miscellaneous revenues. The District has experienced a temporary mill levy reduction in recent years due to the Tabor limit which caps growth to a maximum of 5.5% per year.

When the assessed valuation grows above those limits, the District will reevaluate the maximum allowed and determine the reduced mill levy for that year.

If the assessed valuation in the District’s service area slows down, the District can increase the amount and charge the .554 mills currently allowed Capital projects are funded by tap fees (included in Capital Contributions) augmented by existing reserve funds. Operating revenues reflect: 1) the service charge collected by the City of Englewood, and 2) the miscellaneous revenue. The increase in Non-Operating revenues was due to increased interest income from investments. Capital Contributions increased from 2022 which is due to the continued construction in progress projects in 2023. Through prudent budgeting and accumulation of operational and capital reserves, the District is able to maintain established programs at the optimal level of service.

Governmental and Administration Expense reflects a general tightening of expenditure practices within the amounts authorized by budget. Other Operating Expense reflects a necessary increase in operational and system repair costs. Income/Loss Before Contributions reflects the effects of a stable economy and a resulting increase in interest earned on the District's investments. The overall health of the District remains strong as reflected in the Net Position – End of Year.

As you review the Financial Statements you will note that the District invests under the provisions and restraints of a written Investment Policy and conforms to the requirements of the Colorado Public Deposit Protection Act (PDPA) relative to use of eligible public depositories. While the District limits its investments to the more conservative and higher rated instruments allowed under the Colorado Statutes, there is opportunity for diversification and the investment portfolio has been laddered to take advantage of any up-turn in the investment market.

Capital Assets

At the end of 2023, the District had invested \$79.8 million, (less \$38.6 million in accumulated depreciation), in a broad range of infrastructure, including: approximately 225 miles of collection and transmission lines, one tunnel, maintenance and administration facilities, vehicles, and equipment as shown in the following table.

	<u>2021</u> (as restated)	<u>2022</u> (as restated)	<u>2023</u>	<u>'22-'23 Change</u>	<u>'22-'23 %</u>
Sewer System	\$ 69,326,805	\$ 69,356,805	\$ 74,054,394	\$ 4,697,589	6.77%
Special Projects/Studies	1,110,968	1,110,968	1,110,968	-	0.00%
Capital Equipment	2,531,034	2,590,451	2,650,929	60,478	2.33%
Building & Land	1,960,319	1,960,319	1,960,319	-	0.00%
Easements	5,900	5,900	5,900	-	0.00%
Construction in Progress	1,297,375	4,119,833	12,973	(4,106,860)	100.00%
Subtotal	76,232,401	79,144,276	79,795,483	651,207	0.82%
Accumulated Depreciation	(35,307,490)	(36,930,647)	(38,600,627)	(1,669,980)	4.52%
Net Property Plant & Equipment	<u>\$ 40,924,911</u>	<u>\$ 42,213,629</u>	<u>\$ 41,194,856</u>	<u>\$ (1,018,773)</u>	-2.41%

This table fully reflects the results of the GASB 34 asset valuation and depreciation efforts. The increase in Construction in Progress is a reflection of the above referenced capital improvements

which were started in 2021 and finished in 2023. Recently the overlapping municipalities have approved new development at substantially higher density and with substantially greater demand upon the wastewater collection system. The affected basins have been hydraulically modeled, through the counties. The annual fluctuation for Capital Outlay is evident.

With recognition that capital improvements are usually multi-year undertakings, (and that the schedule can be affected by many things), the District budgets for possible maximum expenditure in any given year and re-budgets the unexpended portion, (for in-progress projects), the following fiscal year to continue the capital program.

LONG-TERM DEBT

The District has no long-term debt and does not anticipate a need to issue new debt in the foreseeable future.

BUDGETARY HIGHLIGHTS

As required by State Law, the District adopts a budget and appropriates funds for the following year by December 15 of each year. If an amendment is necessary, the Board will approve a supplemental appropriation at a public hearing and file it with the State of Colorado. Budget to actual statements are included as Supplemental Information in the audited financial statements. There were no supplemental appropriations made to the 2022 or 2023 budgets.

The District operates within the context of a 50-year fiscal model. The Board of Directors and Management are attentive and fiscally prudent. The District has been successful in meeting the needs of its constituents within the restraints of the tax and budgetary limitations of Colorado's TABOR Amendment.

The following table presents the District's budget and actual expenditures for 2021, 2022 and 2023:

	2021		2022		2023	
	Budget	Actual	Budget	Actual	Budget	Actual
System Charges	\$ 1,500,000	\$ 1,627,966	\$ 1,100,000	\$ 1,997,110	\$ 2,277,000	\$ 1,752,531
Investment Income	370,000	91,726	336,000	320,139	425,000	1,588,368
Rates and Charges	828,000	953,429	828,000	783,809	950,000	673,976
Miscellaneous Income	<u>3,249,920</u>	<u>1,312,986</u>	<u>3,115,146</u>	<u>2,734,408</u>	<u>4,307,334</u>	<u>1,292,939</u>
Total Revenues	\$ 5,947,920	\$ 3,986,107	\$ 5,379,146	\$ 5,835,466	\$ 7,959,334	\$ 5,307,814
Admin & Operations	1,687,532	1,307,522	1,811,430	1,398,692	2,055,527	2,069,500
Professional Services	152,000	94,232	155,000	143,767	161,720	126,090
Capital Outlay	<u>3,750,000</u>	<u>1,297,375</u>	<u>3,250,000</u>	<u>2,881,875</u>	<u>4,050,000</u>	<u>304,592</u>
Total Expenditures	5,589,532	2,699,129	5,216,430	4,424,334	6,267,247	2,500,182
Revenues Less Expenditures	<u>\$ 358,388</u>	<u>\$ 1,286,978</u>	<u>\$ 162,716</u>	<u>\$ 1,411,132</u>	<u>\$ 1,692,087</u>	<u>\$ 2,807,632</u>

System Charges (tap fees) have been unpredictable in recent years due to the fluctuating market conditions. Investment yields and market valuation increased (reflective of the overall economy), and above the anticipated returns. At Rates and Charges, you will observe the service charge collected through the City of Englewood. It is anticipated that the service charge will stay consistent

over coming years. While we had anticipated the need to expend monies from the District's reserves to cover operational expenses and capital improvements in each of the years: 1) 2023 expenditures increased due to more operating expenses in the current year, 2) in 2023, system charges were lower than expected, while capital outlay did not reach the budgeted expectation.

ECONOMIC CONSIDERATIONS

The District is located in the economically attractive southeast corridor of the Denver metropolitan area and has growth potential for some time to come. Most of the District's infrastructure is in place. The District's wastewater treatment needs have been secured through intergovernmental agreement with the City of Englewood.

/s/ David A. Irish,
District Manager

Note: This Discussion and Analysis contains some forward-looking statements giving our current expectations or forecasts of future events. You can identify these statements by the fact that they do not refer strictly to historical or current facts and include words such as "anticipate", "estimate", "project", "intend", "plan", "believe", "hope", and other words and terms of similar meaning in connection with any discussion of future operating or financial performance. In particular, these include statements relating to future revenues, capital expenditures, the impact of new accounting pronouncements, and other statements regarding matters that are not historical facts or statements of current condition. There are important factors that could cause actual results to differ materially from those expressed or implied by such forward-looking statements. We undertake no obligation (and expressly disclaim any such obligation) to publicly update any forward-looking statements, whether as a result of new information, future events or otherwise; except as required by law.

Requests for Information

This financial report is designed to give its readers a general overview of the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

David Irish, District Manager
Southgate Sanitation District
3722 East Orchard Road
Centennial, CO 80121

Basic Financial Statements

Southgate Sanitation District
Statements of Net Position
December 31, 2023 and 2022

	2023	2022 (as restated)
Assets		
Current assets		
Cash and cash equivalents (Note 3)	34,308,575	22,693,768
Investments (Note 3)	4,891,652	8,618,132
Receivables		
Interest receivable	46,421	219,465
Property taxes	1,249,126	1,175,426
County treasurer	5,762	5,750
Note, current portion (Note 5)	81,768	79,003
Due from other governments (Note 7)	46,081	49,898
Prepaid expense	62,860	61,803
Inventory	19,740	28,165
Total current assets	<u>40,711,985</u>	<u>32,931,410</u>
Property, plant and equipment		
Net property, plant and equipment	41,194,856	42,213,629
Noncurrent assets		
Investments (Note 3)	2,857,317	7,781,078
Long-term note from joint venture (Note 5)	729,322	811,090
Total noncurrent assets	<u>3,586,639</u>	<u>8,592,168</u>
Total assets	<u>\$85,493,480</u>	<u>\$ 83,737,207</u>
Liabilities, Deferred Inflows and and Net Position		
Current liabilities		
Accounts payable	\$ 28,812	\$ 2,825
Retainage payable	4,608	128,764
Accrued liabilities	59,584	97,919
Developer advances and participation agreements	30,218	-
Total current liabilities	<u>123,222</u>	<u>229,508</u>
Deferred Inflows of Resources		
Unavailable revenue—property taxes	1,249,126	1,175,426
Net Position		
Net Investment in capital assets	41,194,856	42,213,629
Restricted - TABOR reserve (Note 11)	65,343	45,747
Unrestricted	42,860,933	40,072,897
Total net position	<u>84,121,132</u>	<u>82,332,273</u>
Total liabilities, deferred inflows and net position	<u>\$85,493,480</u>	<u>\$ 83,737,207</u>

The accompanying notes are an integral part of these financial statements.

Southgate Sanitation District
Statements of Revenues, Expenses and Changes in Net Position
For the Years Ended December 31, 2023 and 2022

	2023	2022 (as restated)
Operating Revenues		
Rates and service charges	\$ 673,976	\$ 783,809
Plan review and inspection fees	7,200	17,790
Other income	375	347
Total operating revenues	681,551	801,946
Operating expenses		
Accounting and audit	30,992	31,679
Conferences and seminars	29,649	30,966
Director's fees	5,500	5,200
Employee compensation (Note 7)	964,749	844,135
Insurance	53,249	48,887
Legal	23,528	24,116
Office expense	193,335	141,406
Special projects expensed	10,116	19,882
Engineering	71,570	87,972
Maintenance	757,921	249,377
Small equipment	-	4,293
Utilities	37,500	37,000
Depreciation (Note 4)	1,669,980	1,623,157
Total operating expenses	3,848,089	3,148,070
Operating Income (loss)	(3,166,538)	(2,346,124)
Non-operating revenues (expenses)		
Property taxes	1,163,878	1,168,225
Specific ownership tax	90,333	83,155
County Treasurer's fees	(17,481)	(17,546)
Interest earnings from joint venture loan	31,153	33,825
Investment income	1,588,368	320,139
Total non-operating revenues (expenses)	2,856,251	1,587,798
Income (Loss) Before Contributions	(310,287)	(758,326)
Capital Contributions (Taps and Project Reimbursements)	2,099,146	3,458,176
Change in Net Position	1,788,859	2,699,850
Net position—beginning of year	82,332,273	79,632,423
Net position—end of year	\$ 84,121,132	\$ 82,332,273

The accompanying notes are an integral part of these financial statements.

Southgate Sanitation District
Statements of Cash Flows
For the Years Ended December 31, 2023 and 2022

	2023	2022 (as restated)
Cash flows from operating activities		
Cash received from customers	\$ 681,539	\$ 802,990
Cash paid to suppliers for goods and services	(1,291,943)	(712,146)
Cash paid to employees for services	<u>(985,084)</u>	<u>(834,249)</u>
Net cash from operating activities	<u>(1,595,488)</u>	<u>(743,405)</u>
Cash flows from noncapital financing activities		
Cash received from taxes	1,254,211	1,251,380
Cash paid to County Treasurer	<u>(17,481)</u>	<u>(17,546)</u>
Net cash from noncapital financing activities	<u>1,236,730</u>	<u>1,233,834</u>
Cash flows from capital and related financing activities		
Purchases and construction of property and equipment	(304,592)	(2,881,875)
Proceeds received from participation agreement	3,817	(4,678)
Capital contributed—tap fees	1,752,531	1,997,110
Project Reimbursements—BDCI rehab	-	1,431,066
Payments received for loan to joint venture	79,003	76,331
Interest received from loan to joint venture	<u>204,197</u>	<u>(144,101)</u>
Net cash from capital and related financing activities	<u>1,734,956</u>	<u>473,853</u>
Cash flows from investing activities		
Net sale of investments	8,680,000	15,285,280
Interest received in investments	<u>1,558,609</u>	<u>790,655</u>
Net cash from investing activities	<u>10,238,609</u>	<u>16,075,935</u>
Net change in cash and cash equivalents	11,614,807	17,040,217
Cash and cash equivalents—beginning of year	<u>22,693,768</u>	<u>5,653,551</u>
Cash and cash equivalents—end of year	<u>\$ 34,308,575</u>	<u>\$ 22,693,768</u>
Reconciliation of operating loss to net cash from operating activities		
Operating (loss)	\$ (3,166,538)	\$ (2,346,124)
Depreciation	1,669,980	1,623,157
Adjustments to reconcile operating loss to net cash from operating activities		
Change in accounts receivable	(12)	1,044
Change in prepaid expense	(1,057)	(51,508)
Change in inventory	8,425	(4,259)
Change in accounts payable and accrued liabilities	(136,504)	37,407
Change in developer advances	<u>30,218</u>	<u>(3,122)</u>
Net cash from operating activities	<u>\$ (1,595,488)</u>	<u>\$ (743,405)</u>
Schedule of noncash investing, capital and financing activities		
Property contributed by developers (Note 4)	<u>\$ 346,615</u>	<u>\$ 30,000</u>

The accompanying notes are an integral part of these financial statements.

Southgate Sanitation District

Notes to Basic Financial Statements

December 31, 2023 and 2022

1. Organization

Organization

Southgate Sanitation District (the District) is a quasi-municipal organization established under the State of Colorado Special District Act. The District was established to develop and provide for the construction and maintenance of a wastewater system. Wastewater treatment is provided by the City of Englewood, and charges for these services are billed and collected directly from District customers by the City of Englewood.

2. Significant Accounting Policies

General Accounting Policies

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements that provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District is not financially accountable for any other organization, nor is the District a component unit of any other primary governmental entity.

The District presents its financial statements as an enterprise fund. Enterprise funds are used to account for operations (a) which are intended to be self-supporting through user charges or (b) where the Board of Directors has determined that periodic determination of net income is appropriate for management control and accountability.

The District's records are maintained on the accrual basis of accounting. Revenue is recognized when earned and expenses are recognized when the liability is incurred. Depreciation is computed and recorded as an operating expense. Expenditures for property and equipment are shown as increases in net assets. Tap fees, inclusion fees and contributed sewer lines are recorded as non-operating revenue when the permits are issued, or the services are performed.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

Fund Accounting - The District uses a proprietary fund type, as is required by the State of Colorado, and in accordance with generally accepted accounting principles.

Capital Assets- Capital assets consist of property, plant and equipment and are recorded at cost. Contributions from developers are recorded at the developers' cost or estimated fair market value. It is the District's policy to capitalize capital expenditures which exceed \$5,000.

Depreciation has been charged by the straight-line method using the following estimated useful lives:

Building	25 years
Sewer lines and related facilities	40 years
Furniture, fixtures and vehicles	3-5 years
Master plan studies	5 years

Property Tax - Property taxes are levied by December 31, based on the assessed valuation of the property as of the prior January 1. Property taxes are due on the following January 1. However, property taxes are collected on April 30, if paid in full, or February 28 and June 15, if paid in installments. The statement of net position reflects property taxes assessed in 2023 and 2022 as property tax receivable and deferred inflow of resources, since the District will not collect the 2023 taxes until 2024 or the 2022 taxes until 2023.

Budgetary Accounting - In accordance with the Colorado State Budget Law, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate the funds for the ensuing year.

The District's Board of Directors can modify the budget within the appropriation. The appropriation resolution may be amended only after completion of notification and publication requirements. The budget for the proprietary fund is prepared on a basis other than the financial reporting basis.

Cash Equivalents - For purposes of the statement of cash flows, the District considers cash deposits and highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

Fair Value- Certain District investments are required to be categorized within the fair value hierarchy. Government investment pools and money market funds are not required to be categorized. The District's investments in government-sponsored enterprises, U.S. Treasuries, and negotiable certificates of deposit are categorized as level 2 investments. Negotiable certificates of deposit are valued using a market value pricing model and U.S. Treasuries and GSEs are priced by a computer pricing service, and for less traded issues, by utilizing a yield-based matrix pricing system.

Contributed Capital- System charges (tap fees) are recorded as revenue when received. The District, from time to time, requires developers to contract at their expense or pay the cost of certain wastewater collection and transmission facilities. The costs of construction are considered to be contributed capital when conveyed to the District.

Personal Leave Benefits - The District has a policy which allows employees to accumulate personal leave benefits on a monthly basis from the date of employment. Employees may accrue a maximum of 400 hours. (See Note 7, Related Party Transactions)

Inventories- Inventories are valued at the lower of cost or net realizable value and consist of expendable supplies.

Deferred Inflows of Resources- In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Property tax revenue that is related to a future period is recorded as deferred inflows. These amounts are deferred and will be recognized as an inflow of resources in the period that the amounts become available.

Net Position - Net position represents the difference between assets and liabilities. Net investment in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. The net position amount is also adjusted by any bond issuance premiums and discounts. Net position is reported as restricted when there are limitations imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted. The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

2. Summary of Significant Accounting Policies (continued)

Operations - Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the District's ongoing operations. The District's principal operating revenues are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Estimates - The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

3. Cash Deposits, Marketable Securities and Investments

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by the statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

The District had cash balances on deposit with original maturities of less than three months stated at cost, which approximates market, as follows:

December 31, 2023	Carrying	Bank
Composition of cash balances:		
Cash in checking	<u>\$1,007,833</u>	<u>\$1,101,417</u>
 December 31, 2022		
Composition of cash balances:		
Cash in checking	<u>\$1,577,742</u>	<u>\$1,932,367</u>

Southgate Sanitation District

Notes to Basic Financial Statements (continued)

December 31, 2023 and 2022

3. Cash Deposits, Marketable Securities and Investments (continued)

For deposits, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk. As of December 31, 2023 and 2022, the District's bank balance was not exposed to custodial credit risk. Of the bank balances, \$250,000 was covered by federal depository insurance for each of the years ended December 31, 2023 and 2022. As of December 31, 2023 and 2022, \$851,417 and \$1,682,367, respectively, were collateralized by PDPA.

Deposits that are exposed to custodial credit risk are collateralized with securities held by the pledging financial institution through PDPA.

Investments

Investment policies are governed by Colorado statute and the District's own investment policies. Investments of the District may include the following (certain limitations apply):

- Obligations of the United States, certain U.S. government agency securities, and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

Interest Rate Risk - As a means of limiting its exposure to fair value losses arising from prevailing market interest rates, the District's investment policy states that the weighted average maturity of the portfolio shall be no greater than 2.5 years, and all investments shall have a final maturity not exceeding 5 years from the date of purchase.

Credit Risk - The District's investment policy is to apply the prudent person rule where investments are made as a prudent person would be expected to act. The District's investment policy limits investments in fixed income securities to U.S. Treasury bills, notes and bonds; certificates of deposit; commercial paper; money market mutual funds and local government investment pools. The investment policy limits investments in commercial paper to be rated A-1 by Standard & Poor's, P-1 by Moody's Investors Service or F-1 by Fitch at the time of purchase. Money market mutual funds must be registered as an investment company and have a rating of AAAM by Standard & Poor's, Aaa by Moody's Investors Service or AAAN1+ by Fitch. Investments in time certificates of deposit are not rated and must be in FDIC-insured banks or collateralized in accordance with PDPA

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

3. Cash Deposits, Marketable Securities and Investments (continued)

As of December 31, 2023 and 2022 the District had \$7,748,969 and \$16,399,210, respectively, in U.S. instrumentalities and certificates of deposit. These investments in U.S. Treasuries and U.S. instrumentalities were rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. The District's investments in certificates of deposit are not rated.

Local Government Investment Pools - As of December 31, 2023 and 2022, the District had \$33,300,742 and \$21,116,026 invested in the Colorado Local Government Liquid Asset Trust (Colotrust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust offers shares in three portfolios, COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE. The three portfolios differ in the types of the investments held, but all invest in investments allowed by Colorado statutes for local governments. COLOTRUST PRIME AND COLOTRUST PLUS+ invest in securities with a weighted average maturity of 60 days or less, while COLOTRUST EDGE invests in securities with a weighted average maturity of less than five years. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. Substantially all securities owned by COLOTRUST are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by COLOTRUST. These pools are not required to be, and are not, registered with the SEC.

COLOTRUST's PRIME and PLUS+ funds are rated AAAM by Standard & Poor's rating service. The COLOTRUST EDGE fund is rated AAAs/S1 by FitchRatings rating service. As of December 31, 2023, all COLOTRUST balances held by the District were invested in COLOTRUST PLUS+. COLOTRUST records its investments at net asset value and the District records its investment in COLOTRUST at fair value. There are no unfunded commitments, the redemption frequency is daily for COLOTRUST PRIME and COLOTRUST PLUS+, and weekly for COLOTRUST EDGE. There is no redemption notice period.

At December 31, 2023, the District had the following investments and maturities:

Investment Type	Maturities			Fair Value	Percent of total investments
	Less than one year	1-3 years	3-5 years		
Certificates of Deposit	1,241,685	1,367,787	-	2,609,472	34%
US Government Agency Bonds	-	935,386	-	935,386	12%
US Treasury Notes	2,977,022	-	-	2,977,022	38%
Municipal Bonds	672,945	554,144	-	1,227,089	16%
Total	<u>\$4,891,652</u>	<u>\$2,857,317</u>	<u>\$ -</u>	<u>\$ 7,748,969</u>	<u>100%</u>

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

3. Cash Deposits, Marketable Securities and Investments (continued)

At December 31, 2022, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Maturities</u>			<u>Fair Value</u>	<u>Percent of total investments</u>
	<u>Less than one year</u>	<u>1-3 years</u>	<u>3-5 years</u>		
Certificates of Deposit	983,379	2,148,879	-	3,132,258	19%
US Government Agency Bonds	1,678,223	1,526,915	-	3,205,138	20%
US Treasury Notes	5,956,530	2,906,250	-	8,862,780	54%
Municipal Bonds	-	1,199,034	-	1,199,034	7%
Total	<u>\$8,618,132</u>	<u>\$7,781,078</u>	<u>\$ -</u>	<u>\$16,399,210</u>	<u>100%</u>

Concentration of Credit Risk - It is the intent of the District to diversify the investments within the portfolio to avoid incurring unreasonable risks inherent in over-investing in specific instruments, individual financial institutions or maturities. The District's policy specifies that at least 40% of the investment portfolio shall be in U.S. Treasury obligations. The maximum amount of the District's total portfolio that can be invested in federal instrumentality securities is 60%, commercial paper is 10% and 30% of the total portfolio in any combination of money market mutual funds and local government investment pools.

Investments in time certificates of deposit are allowed with maturities not exceeding five years from the trade date. The District's total portfolio was within these limits for the years ended December 31, 2023 and 2022.

Cash deposits and investments, as reflected on the December 31, 2023 statement of net position, are as follows:

Cash & cash equivalents	\$ 34,308,575
Investments	<u>7,748,969</u>
Total	<u>\$ 42,057,544</u>

Cash deposits and investments, as reflected on the December 31, 2022 statement of net position, are as follows:

Cash & cash equivalents	\$ 22,693,768
Investments	<u>16,399,210</u>
Total	<u>\$ 39,092,978</u>

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

4. Property, Plant and Equipment

In accordance with the policy established by the Board of Directors, the District capitalizes items with a useful life greater than one year. An analysis of the changes in property and equipment for the year ended December 31, 2023 follows:

	Balance December 31, 2022 (as restated)	Additions	Retirements / Transfers	Balance December 31, 2023
Capital assets, not being depreciated:				
Land	\$ 11,100	\$ -	\$ -	\$ 11,100
Easements	5,900	-	-	5,900
Construction in progress	<u>4,119,833</u>	<u>184,677</u>	<u>(4,291,537)</u>	<u>12,973</u>
Total capital assets, not being depreciated	<u>4,136,833</u>	<u>184,677</u>	<u>(4,291,537)</u>	<u>29,973</u>
Capital assets, being depreciated:				
Sewer system	69,356,805	4,697,589	-	74,054,394
Special projects/studies	1,110,968	-	-	1,110,968
Capital equipment	2,590,451	60,478	-	2,650,929
Buildings and improvements	<u>1,949,219</u>	<u>-</u>	<u>-</u>	<u>1,949,219</u>
Total capital assets, being depreciated	<u>75,007,443</u>	<u>4,758,067</u>	<u>-</u>	<u>79,765,510</u>
Total capital assets	<u>79,144,276</u>	<u>4,942,744</u>	<u>(4,291,537)</u>	<u>79,795,483</u>
Total accumulated depreciation	<u>(36,930,647)</u>	<u>(1,669,980)</u>	<u>-</u>	<u>(38,600,627)</u>
Total capital assets, net	<u>\$ 42,213,629</u>	<u>\$ 3,272,764</u>	<u>\$ (4,291,537)</u>	<u>\$ 41,194,856</u>

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

4. Property, Plant and Equipment (continued)

A summary of changes in property, plant and equipment for the year ended December 31, 2022 is as follows:

	Balance December 31, 2021 (as restated)	Additions	Retirements / Transfers	Balance December 31, 2022 (as restated)
Capital assets, not being depreciated:				
Land	\$ 11,100	\$ -	\$ -	\$ 11,100
Easements	5,900	-	-	5,900
Construction in progress	<u>1,297,375</u>	<u>2,822,458</u>	<u>-</u>	<u>4,119,833</u>
Total capital assets, not being depreciated	<u>1,314,375</u>	<u>2,822,458</u>	<u>-</u>	<u>4,136,833</u>
Capital assets, being depreciated:				
Sewer system	69,326,805	30,000	-	69,356,805
Special projects/studies	1,110,968	-	-	1,110,968
Capital equipment	2,531,034	59,417	-	2,590,451
Buildings and improvements	<u>1,949,219</u>	<u>-</u>	<u>-</u>	<u>1,949,219</u>
Total capital assets, being depreciated	<u>74,918,026</u>	<u>89,417</u>	<u>-</u>	<u>75,007,443</u>
Total capital assets	<u>76,232,401</u>	<u>2,911,875</u>	<u>-</u>	<u>79,144,276</u>
Total accumulated depreciation	<u>(35,307,490)</u>	<u>(1,623,157)</u>	<u>-</u>	<u>(36,930,647)</u>
Total capital assets, net	<u>\$ 40,924,911</u>	<u>\$ 1,288,718</u>	<u>\$ -</u>	<u>\$ 42,213,629</u>

During 2023 and 2022, developers contributed \$346,615 and \$30,000, respectively, for sewer lines and easements.

5. Joint Venture

Effective August 1, 1990, the District entered into the Basin Interceptor Agreement (the Agreement) with three other governmental entities to provide for the maintenance and capital improvements of the Big Dry Creek Interceptor (the Interceptor). The other parties to this agreement are the City of Englewood (COE), South Arapahoe Sanitation District (SASD) and South Englewood Sanitation District No. 1. Portions of the Interceptor are titled in the name of the District, and other portions are titled in the name of COE.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

5. Joint Venture (continued)

This Agreement provides for a service fee for operations and maintenance of the Interceptor, which is billed to each customer in the service area by COE, as well as line charges for capital improvements to the Interceptor, which are charged by COE upon each new Single-Family Equivalent (SFE) tap sold.

These fees and charges are collected by COE and accounted for in a trust account and further segregated into a project fund and a maintenance fund. These accounts are maintained by COE. The District has been designated as project manager for the eight capital projects encompassed within the Agreement. As project manager, the District will be advanced funds sufficient to fund the projects. These advanced funds will be placed in a separate account, held in trust by the District, for payment of project costs. Upon completion of the project, remaining funds will be returned to the Project Fund maintained by COE. Any interest earned on the Project Fund shall be credited to the Joint Venture parties, according to their line charge payments, into the Project Fund. Upon completion of all projects, remaining funds in the Project Fund will be refunded to the Joint Venture parties in proportion to their line charges. Equity in the Interceptor is allocated to the District and COE as the parties holding an ownership interest in the Interceptor. Net earnings attributable to the Project Fund, as well as line charges treated as contributed capital, have been allocated to the District and COE based upon the estimated construction cost encompassed in each capital project and the respective Interceptor ownership. This amounts to 55% for the District and 45% for COE. Contributed capital recorded for specific project construction is allocated to the District and COE based upon their ownership portions of the capital project funded. Maintenance fund revenues have been allocated 67.7% to the District and 32.3% to COE, which is in proportion to their respective ownership/maintenance responsibilities of the Interceptor.

In 1990, the District negotiated an agreement with SASD to accommodate the District's entrance into the Joint Venture. The District will guarantee to SASD capacity usage of up to 13,331 SFE taps, only to the extent permitted and made possible by and through the Basin Interceptor Agreement. The District will pay the line charges for each new tap sold in the SASD area up to a limit of 1,000 taps, and the District will pay the balance owed SASD under a 1961 taps allotment agreement. SASD assigns any rights to reimbursement from the joint venture upon project completion to the District based upon the line charges paid by the District on SASD's behalf. In exchange, legal title to the segment of the Interceptor previously in SASD is transferred to the District.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

5. Joint Venture (continued)

COE maintains the accounting records of the Joint Venture, which is included in the COE financial statements. COE can provide copies of the COE audited financial statements. As of the date of this report, stand-alone financial statements of the Joint Venture for the years ending December 31, 2004, through 2013 have not been audited.

The balance of the investment in the Joint Venture constitutes a significant estimate by management. District management believes that the allocation of Joint Venture income will not be significant to the District's financial statements, and the ongoing operations of the Joint Venture will not result in significant additional financial burden on the District. Total investment in the Joint Venture as of December 31, 2006, was \$2,728,515. For the year ended December 31, 2007, the District received payment of its equity portion of the Joint Venture and therefore, no longer includes an investment on the balance sheet.

In 2007, it was agreed by all parties that the eight capacity capital projects stipulated by the agreement were complete. As a result, each party's equity portion of the Joint Venture was returned to them. The agreement calls for continued collection of base line charges used to progressively refund to participants the participants' previous expenses for capital projects, until each participant is fully reimbursed. Advance line charges collected in relation to the capacity projects were discontinued. The service charge billed by COE directly to customers was increased to fund future rehabilitation, replacement, continued maintenance and repayment of the loan to the Joint Venture. The service charge billed to customers is subject to periodic increases to maintaining funding requirements.

The loan to the Joint Venture from the District provided a starting balance in the Joint Venture for operations, rehabilitation and maintenance. The District loaned the Joint Venture \$1,800,000. The loan bears annual interest of 3.5% and is due in annual installments each December 31, beginning in 2008, for 25 years.

A schedule of future receipts related to the loan is as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 81,768	\$ 28,388	\$ 110,156
2025	84,630	25,526	110,156
2026	87,592	22,564	110,156
2027	90,657	19,499	110,156
2028	93,830	16,326	110,156
2029-2032	<u>372,613</u>	<u>31,290</u>	<u>403,903</u>
	<u>\$ 811,090</u>	<u>\$ 143,593</u>	<u>\$ 954,683</u>

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

6. Employee Retirement Benefits

In 1980, the District adopted a defined contribution money purchase pension plan administered by a third-party trustee. The administrator is responsible for establishing plan benefits, contributions and other provisions and for approving all plan amendments. The plan covers all employees of the District, who are age 18 and have entered the plan on January 1 following the date of initial employment and other contribution eligibility criteria. The District amended the plan on October 6, 2009, to allow plan entry for employees who are age 18 on the first day of the month following 6 months of employment.

Employees are fully vested after five years of service. The District contributes 7.5% of total employee compensation. There is no employee contribution required. The District's portion of the contribution attributable to 2023 and 2022 salaries was \$53,585 and \$45,179, respectively. There is no liability on the part of the District beyond the annual contribution. (See Note 7, Related Party Transactions)

7. Related Party Transactions

Management and the Board of Directors of both the District and Southgate Sanitation District are not presently identical, although not required to be. One Board Member presently serves the Sanitation District only. The District has an agreement to reimburse Southgate Water District for costs of services provided by the District's employees on behalf of the Southgate Water District. These costs include salaries, payroll expenses and employee benefits.

For the years ended December 31, 2023 and 2022, reimbursements under the above agreements were \$964,749 and \$844,135, respectively. Related-party accounts receivable was \$34,127 and \$37,944 at December 31, 2023 and 2022, respectively.

The District acquired a one-half interest in the building and related office equipment of Southgate Water District under a capital lease which contained a purchase option under which the District purchased an undivided one-half interest in the building and equipment for \$1 at August 15, 1994.

Subsequent to exercising this purchase option, the District entered into a Joint Use Agreement with Southgate Water District which provides for the joint use or right of use to certain assets and property, regardless of how these assets are titled.

Southgate Sanitation District

Notes to Basic Financial Statements (continued)

December 31, 2023 and 2022

8. Intergovernmental Agreement

The District entered into a connector's agreement on November 16, 1988, with COE. COE owns and operates a sewage system, including the sewage treatment plant that is jointly owned by the City of Littleton and is physically situated to receive and treat sewage collected by the District. COE bills District customers directly for use of the sewage treatment system.

The term of the agreement was for a three-year period with automatic renewals for six subsequent three-year periods, expiring on November 16, 2009. The District executed an amended agreement on April 6, 2009, to extend the agreement for an additional three years, plus six subsequent three-year renewals, expiring November 16, 2030.

9. Contingencies

The District has used the resources of COE for its sewage treatment. COE is a 50% participant in the Bi-City Joint Venture. The Bi-City Joint Venture has received notice from the Environmental Protection Agency that it is a "potentially responsible party" under the Comprehensive Environmental Response Compensation and Liability Act (as amended by the Superfund Amendment and Reauthorization Act), and may be required to share in the cost of a study and any clean-up of the Superfund site known as the Lowry Landfill. Under the Bi-City Joint Venture agreement, COE would be required to share 50% of any amounts assessed to the Bi-City Joint Venture. The District's percentage of the COE's assessment could be approximately 33%, although the District has not been named as a "potentially responsible party."

There is currently a movement in Congress to remove local governments from Superfund liability. The ultimate outcome of this matter cannot presently be determined, and no provision for any liability that may result has been made in the financial statements, although the District is sensitive to potential claims and has discussed utilization of reserves for this purpose.

10. Risk Management

The District is exposed to various risks of loss related to lawsuits; torts; thefts of, damage to or destruction of assets; errors or omissions; injuries to employees; natural disasters or environmental liabilities due to the nature of its operations. The District maintains commercial insurance for all risks of loss. Settled claims have not exceeded the commercial insurance coverage in any of the past three years.

In addition, the District has completed a vulnerability assessment and updated the emergency response plan as required by the Environmental Protection Agency of the United States government.

Southgate Sanitation District

Notes to Basic Financial Statements (continued)

December 31, 2023 and 2022

11. Tax Spending and Debt Limitation

In 1992, Colorado voters approved Amendment 1, commonly known as the Taxpayer Bill of Rights (TABOR), which adds a new Section 20 to Article X of the Colorado Constitution. TABOR contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments. Enterprises, defined by TABOR as government-owned businesses authorized to issue revenue bonds and receiving less than 10% of annual revenue in grants from all state and local governments combined, are excluded from the provisions of TABOR.

TABOR establishes 1992 as the initial base for spending and revenue limits. Future spending and revenue limits can be adjusted for inflation and local growth without voter approval. TABOR requires the establishment of Emergency Reserves that must be at least 3% of spending (excluding bonded debt service). Excess funds within the spending and revenue limits can be reserved for general use and, when spent in subsequent years, are not subject to the spending limits mentioned above. The District's TABOR reserve at December 31, 2023 and 2022 is \$65,343 and \$45,747, respectively.

TABOR requires, with certain exceptions, voter approval prior to imposing new taxes, increasing taxes or spending above the limits prescribed above, increasing a mill levy, extending an expiring tax or implementing a tax policy change directly causing a net tax revenue gain to any local government. Multiple fiscal year debt requires voter approval, except for bond refinancing at lower interest rates or adding employees to existing pension plans.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and many of the provisions, including the calculation of fiscal year spending limits, growth factors and qualifications as an Enterprise, will require judicial interpretation.

Southgate Sanitation District
Notes to Basic Financial Statements (continued)
December 31, 2023 and 2022

12. Restatement

As of December 31, 2020, two large capital projects were completed and put into service. These completed assets were not depreciated for 2021 or 2022. Therefore, beginning net position was restated to correct this. The restatement is summarized as follows:

	December 31, 2022		December 31, 2022	
	As Originally Stated	Restatement	As Restated	
Net property, plant and equipment	\$ 42,897,231	\$ (683,602)	\$ 42,213,629	
Depreciation expense	\$ 1,281,356	\$ 341,801	\$ 1,623,157	
Net position - beginning of year	\$ 79,974,224	\$ (341,801)	\$ 79,632,423	
Net position - end of year	\$ 83,015,875	\$ (683,602)	\$ 82,332,273	

Supplementary Information

Southgate Sanitation District
Schedule of Revenues and Expenditures with Budget Comparison
For the Year Ended December 31, 2023

	Original and Final Budget	Actual Amounts	Variance Favorable (Unfavorable)
Revenue			
Property taxes	\$ 1,175,426	\$ 1,163,878	\$ (11,548)
Specific ownership taxes	83,520	90,333	6,813
System charges	2,277,000	1,752,531	(524,469)
Rates and service charges	950,000	673,976	(276,024)
Plan review /inspection	10,000	7,200	(2,800)
Investment income	425,000	1,588,368	1,163,368
Interest income from COE loan	28,388	31,153	2,765
Project reimbursement - BDCI	3,000,000	-	(3,000,000)
Miscellaneous income	10,000	375	(9,625)
	<u>7,959,334</u>	<u>5,307,814</u>	<u>(2,651,520)</u>
Expenditures			
Operating expenditures and capital outlay			
Accounting and audit	39,000	30,992	8,008
Election expense	100,000	-	100,000
Conferences and seminars	30,000	29,649	351
County Treasurer's fees	17,627	17,481	146
Directors' fees	7,500	5,500	2,000
Employee compensation	1,096,200	964,749	131,451
Insurance	60,000	53,249	6,751
Legal	32,000	23,528	8,472
Office expense	50,000	83,931	(33,931)
Special projects expensed	25,000	10,116	14,884
Engineering	90,720	71,570	19,150
Maintenance	400,000	757,921	(357,921)
Network administrative maintenance	95,200	55,566	39,634
Software / subscriptions	65,000	53,838	11,162
Small equipment	15,000	-	15,000
Utilities	44,000	37,500	6,500
Capital outlay	4,050,000	304,592	3,745,408
Contingency	50,000	-	50,000
	<u>6,267,247</u>	<u>2,500,182</u>	<u>3,767,065</u>
Excess of revenue over expenditures	<u>1,692,087</u>	<u>\$ 2,807,632</u>	<u>\$ 1,115,545</u>
Beginning funds available	<u>40,492,007</u>		
Ending funds available	<u>\$ 42,184,094</u>		
Reconciling difference between budgetary basis and generally accepted accounting principles (GAAP)			
Excess of revenues over expenditures, budgetary basis		\$ 2,807,632	
Adjustments			
Revenues which are not revenues for budgetary purposes			
Capital contributions		346,615	
Expenses which are not expenditures for budgetary purposes			
Depreciation		(1,669,980)	
Expenditures for budgetary purposes			
Capital outlay		<u>304,592</u>	
Change in Net Position (GAAP basis)		<u>\$ 1,788,859</u>	

Southgate Sanitation District
Schedule of Revenues and Expenditures with Budget Comparison
For the Year Ended December 31, 2022

	Original and Final Budget	Actual Amounts (as restated)	Variance Favorable (Unfavorable)
Revenue			
Property taxes	\$ 1,176,772	\$ 1,168,225	\$ (8,547)
Specific ownership taxes	82,374	83,155	781
System charges	1,100,000	1,997,110	897,110
Rates and service charges	828,000	783,809	(44,191)
Plan review /inspection	10,000	17,790	7,790
Investment income	336,000	320,139	(15,861)
Interest income from COE loan	36,000	33,825	(2,175)
Project reimbursement - BDCI	1,800,000	1,431,066	(368,934)
Miscellaneous income	10,000	347	(9,653)
Total revenue	<u>5,379,146</u>	<u>5,835,466</u>	<u>456,320</u>
Expenditures			
Operating expenditures and capital outlay			
Accounting and audit	39,000	31,679	7,321
Election expense	100,000	-	100,000
Conferences and seminars	30,000	30,966	(966)
County Treasurer's fees	17,630	17,546	84
Directors' fees	9,800	5,200	4,600
Employee compensation	890,000	844,135	45,865
Insurance	55,000	48,887	6,113
Legal	32,000	24,116	7,884
Office expense	50,000	32,002	17,998
Special projects expensed	20,000	19,882	118
Engineering	84,000	87,972	(3,972)
Maintenance	400,000	249,377	150,623
Network administrative maintenance	78,000	55,566	22,434
Software / subscriptions	56,000	53,838	2,162
Small equipment	15,000	4,293	10,707
Utilities	40,000	37,000	3,000
Capital outlay	3,250,000	2,881,875	368,125
Contingency	50,000	-	50,000
Total expenditures	<u>5,216,430</u>	<u>4,424,334</u>	<u>792,096</u>
Excess of revenue over expenditures	<u>162,716</u>	<u>\$ 1,411,132</u>	<u>\$ 1,248,416</u>
Beginning funds available	<u>32,459,235</u>		
Ending funds available	<u>\$ 32,621,951</u>		
Reconciling difference between budgetary basis and generally accepted accounting principles (GAAP)			
Excess of revenues over expenditures, budgetary basis		\$ 1,411,132	
Adjustments			
Revenues which are not revenues for budgetary purposes			
Capital contributions		30,000	
Expenses which are not expenditures for budgetary purposes			
Depreciation		(1,623,157)	
Expenditures for budgetary purposes			
Capital outlay		<u>2,881,875</u>	
Change in Net Position (GAAP basis)		<u>\$ 2,699,850</u>	